| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| Reitz v. Rendell | United States District Court for the Middle District of Pennsylvania | 2004 U.S. Dist. LEXIS 21813 | October 29, 2004 | Plaintiff service members filed an action against defendant state officials under the Uniformed and Overseas Citizens Absentee Voting Act alleging that they and similarly situated service members would be disenfranchised because they did not receive their absentee ballots in time. The parties entered into a voluntary agreement and submitted it to the court for approval. | The court issued an order to assure that the service members and other similarly situated service members who were protected by the UOCAVA would not be disenfranchised. The court ordered the Secretary of the Commonwealth of Pennsylvania to take all reasonable steps necessary to direct the county boards of elections to accept as timely received absentee ballots cast by service members and other overseas voters as defined by UOCAVA, so long as the ballots were received by | No | N/A | No |

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| | | | | | November 10, 2004. The ballots were to be considered solely for purposes of the federal offices that were included on the ballots. The court held that the ballot needed to be cast no later than November 2, 2004 to be counted. The court did not make any findings of liability against the Governor or the Secretary. The court entered an order, pursuant to a stipulation between the parties, that granted injunctive relief to the service members. | | | |
| United States v. | United States | 2004 U.S. | October 20, 2004 | Plaintiff United States sued | The testimony of the two witnesses | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| Pennsylvania | District Court for the Middle district of Pennsylvania | Dist. LEXIS 21167 | | defendant Commonwealth of Pennsylvania, governor, and state secretary, claiming that overseas voters would be disenfranchised if they used absentee ballots that included the names of two presidential candidates who had been removed from the final certified ballot and seeking injunctive relief to address the practical implications of the final certification of the slate of candidates so late in the election year. | offered by the United States did not support its contention that voters protected by the Uniformed and Overseas Citizens Absentee Voting Act would be disenfranchised absent immediate injunctive relief because neither witness testified that any absentee ballots issued to UOCAVA voters were legally incorrect or otherwise invalid. Moreover, there was no evidence that any UOCAVA voter had complained or otherwise expressed concern | | | |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
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| Case | | | | | _ | Basis (if | Notes | Case be |
| | | | | | | of Note) | | Researched |
| | | | | | | | | Further |
| | | | | | regarding their | | | |
| | | | | | ability or right to | | | |
| | | | | | vote. The fact that | | | |
| | | | | | some UOCAVA | | | |
| | | | | | voters received | | | |
| | | | | | ballots including | | 1 | |
| | | | | | the names of two | | | - |
| | | | | | candidates who | | | |
| | | | | | were not on the | | | |
| | | | | | final certified ballot | | | |
| | | | | | did not ipso facto | | | |
| | | | | | support a finding | | | |
| | | | | | that Pennsylvania | | | |
| | | | | | was in violation of | | | |
| | | | | | UOCAVA, | | | |
| | | | | | especially since the | | | |
| | | | | | United States failed | | | |
| | | 1 | | | to establish that the | | | |
| | | | | | ballot defect | | | ļ |
| | | | | | undermined the | | | |
| | | | | | right of UOCAVA | | | |
| | | ŀ | | | voters to cast their | · | | |
| | | | | | ballots. Moreover, | | | |
| | | | | | Pennsylvania had | | | |
| | | | | | adduced substantial | | | |
| | | | | | evidence that the | | | |
| | | | | | requested | | | |

| injunctive relief, issuing new ballots, would have harmed the Pennsylvania election system and the public by | hould the Case be esearched urther | Other Notes | Statutory Basis (if of Note) | Holding | Facts | Date | Citation | Court | Name of Case |
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| undermining the integrity and efficiency of Pennsylvania's elections and increasing election costs.must consider the following four factors: (1) the likelihood that the applicant will prevail on the merits of the substantive claim; (2) the extent to which the moving party will be irreparably harmed in the absence of injunctive relief; (3) the extent to which | | | | issuing new ballots, would have harmed the Pennsylvania election system and the public by undermining the integrity and efficiency of Pennsylvania's elections and increasing election costs.must consider the following four factors: (1) the likelihood that the applicant will prevail on the merits of the substantive claim; (2) the extent to which the moving party will be irreparably harmed in the absence of injunctive relief; (3) | | | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | - | | | the nonmoving party will suffer irreparable harm if the court grants the requested injunctive relief; and (4) the public interest. District courts should only grant injunctive relief after consideration of each of these factors. Motion for injunctive relief denied. | | | |
| Bush v. Hillsborough County Canvassing Bd. | United States District Court for the Northern District of Florida | 123 F. Supp. 2d 1305; 2000 U.S. Dist. LEXIS 19265 | | The matter came before the court on plaintiffs' complaint for declaratory and injunctive relief alleging that defendant county canvassing boards rejected overseas absentee state | Plaintiff presidential and visepresidential candidates and state political party contended that defendant county canvassing boards rejected overseas absentee state ballots and federal | No | N/A | No |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
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| Case | | | | | | Basis (if | Notes | Case be |
| | | | | | | of Note) | | Researched |
| | | | | | | | | Further |
| | | | | ballots and federal | writein ballots | | | |
| | | | | writein ballots | based on criteria | | | |
| | | | | based on criteria | inconsistent with | | | |
| | İ | | | inconsistent with | the Uniformed and | | | |
| | | | | federal law, and | Overseas Citizens | | | |
| | | | | requesting that the | Absentee Voting | | ŀ | |
| | | | | ballots be declared | Act. Because the | | | |
| | | | | valid and that they | state accepted | | | |
| | | | | should be counted. | overseas absentee | | | • |
| | | | | | state ballots and | | | |
| | ſ | | | | federal writein | | | |
| | | | | | ballots up to 10 | | | |
| | | | | | days after the | | | |
| | | | | | election, the State | | | |
| | | | | | needed to access | | | |
| | | | | | that the ballot in | | | |
| | | |] | | fact came from | | | |
| | | | } | | overseas. However, | | | |
| | | | | | federal law | | | |
| | | | | | provided the | | | |
| | | | | | method to establish | | <u> </u> | |
| | | | | | that fact by | | | |
| | | | | | requiring the | | | |
| | | | | | overseas absentee | | | |
| | | | | | voter to sign an | | | |
| | | | | | oath that the ballot | | | 1 |
| | | | | | was mailed from | | | |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
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| Case | | | | | | Basis (if | Notes | Case be |
| | | | | | | of Note) | | Researched |
| | | | | | | | | Further |
| | | | | | outside the United | | | |
| | | | | | States and requiring | | | |
| | | | | j. | the state election | | | |
| | | | | | officials to examine | | | |
| | | | | | the voter's | | | |
| | | | | | declarations. The | | | |
| į | | | | | court further noted | | | |
| | | | | | that federal law | | | |
| | | | | | required the user of | | | |
| | | | | | a federal writein | | | <u>'</u> |
| | | | | | ballot to timely | | | |
| | | | | | apply for a regular | | | |
| Ì | | | | | state absentee | | | |
| | | | | | ballot, not that the | | | |
| | | | | | state receive the | | | |
| | | | | | application, and | | | |
| | | | | | that again federal | | | |
| | | | | | law, by requiring | | } | |
| | | | | | the voter using a | | | |
| | | | | | federal writein | f | | |
| | | | | | ballot to swear that | | 1 | |
| | | | | | he or she had made | | | |
| | | | | | timely application, | | | |
| | | | | | had provided the | | | |
| | | | | | proper method of | | | |
| | | | | | proof. Plaintiffs | | | |
| | | | | | withdrew as moot | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | their request for injunctive relief and the court granted in part and denied in part plaintiffs' request for declaratory relief, and relief GRANTED in part and declared valid all federal writein ballots that were signed pursuant to the oath provided therein but rejected solely because the ballot envelope did not have an APO, FPO, or foreign postmark, or solely because there was no record of an application for a state absentee ballot. | | | |
| Harris v. Florida | United States | 122 F. Supp. 2d | December 9, 2000 | Plaintiffs challenged the | In two separate cases, plaintiff | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| Elections Canvassing Comm'n | District Court for the Northern District of Florida | 1317; 2000 U.S. Dist. LEXIS 17875 | | counting of overseas absentee ballots received after 7 p.m. on election day, alleging the ballots violated Florida election law. | electors originally sued defendant state elections canvassing commission and state officials in Florida state circuit court, challenging the counting of overseas absentee ballots received after 7 p.m. on election day. Defendant governor removed one case to federal court. The second case was also removed. The court in the second case denied plaintiff's motion for remand and granted a motion to transfer the case to the first federal court under the related case | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if | Other Notes | Should the Case be |
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| | | | | | | of Note) | | Researched Further |
| | | | | | doctrine. Plaintiffs | | | |
| | | | | | claimed that the | | | |
| | | | | | overseas ballots | | | |
| 1 | | | | | violated Florida | | | |
| | | | | | election law. | | | |
| | | | | | Defendants argued | | | |
| | 1 | | | | the deadline was | | | |
| | | | | ĺ | not absolute. The | | | |
| 1 | | | | | court found | | | |
| | | | | | Congress did not | | | |
| | | | | | intend 3 U.S.C.S. § | | | |
| | | | | | 1 to impose | | | |
| | | | | | irrational | | | |
| | | | | | scheduling rules on | | | |
| | | | | | state and local | | | |
| | | | } | | canvassing | | | |
| | | ļ | İ | | officials, and did | | } | |
| | | ĺ | | | not intend to | | | |
| | | | | | disenfranchise | | | |
| | | | | • | overseas voters. | | | |
| | | | | | The court held the | | | |
| | | | | | state statute was | | | 1 |
| | | | | | required to yield to | | | |
| | | | | | Florida | | | |
| | | | | | Administrative | | | |
| | | | | | Code, which | 1 | | |
| | | | | | required the 10-day | | | [|

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | extension in the receipt of overseas absentee ballots in federal elections because the rule was promulgated to satisfy a consent decree entered by the state in 1982. Judgment entered for defendants because a Florida administrative rule requiring a 10day extension in the receipt of overseas absentee ballots in federal elections was enacted to bring the state into compliance with a federally ordered mandate; plaintiffs were not entitled to | | | 1 |
| | | | | | relief under any provision of state or federal law. | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| Romeu v. Cohen | United States District Court for the Southern District of New York | 121 F. Supp. 2d 264; 2000 U.S. Dist. LEXIS 12842 | September 7, 2000 | Plaintiff territorial resident and plaintiffintervenor territorial governor moved for summary judgment and defendant federal, state, and local officials moved to dismiss the complaint that alleged that the Voting Rights Amendments of 1970, the Uniform Overseas Citizens Absentee Voting Act, and New York election law were unconstitutional since they denied plaintiff's right to receive an absentee ballot for the upcoming presidential election. | Plaintiff argued that the laws denied him the right to receive a state absentee ballot in violation of the right to vote, the right to travel, the Privileges and Immunities Clause, and the Equal Protection Clause. Plaintiffintervenor territorial governor intervened on behalf of similarly situated Puerto Rican residents. Defendants' argued that: 1) plaintiff lacked standing; 2) a nonjusticiable political question was raised; and 3) the laws were constitutional. The court held that: 1) plaintiff had | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | standing because he made a substantial showing that application for the benefit was futile; 2) whether or not the statutes violated plaintiff's rights presented a legal, not political, question, and there was no lack of judicially discoverable and manageable standards for resolving the matter; and 3) the laws were constitutional and only a constitutional amendment or grant of statehood would enable plaintiff to vote in a | | | |
| | | | | | presidential | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if | Other Notes | Should the Case be |
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| | | | | | | of Note) | | Researched Further |
| | | | | | election. The court | | | |
| | | | | | granted defendants' | | | |
| | | | | | motion to dismiss | | | |
| | | | | | because the laws | | | |
| | ti: | | | | that prohibited | | | |
| | | | | | territorial residents | | } | , |
| | 1 | | | | from voting by | : | , | |
| | | | | | state absentee ballot | | | |
| |] | | | | in presidential | | | |
| | | | | | elections were | | | |
| | | | | • | constitutional. | | | |
| Romeu v. | United | 265 F.3d | September | Plaintiff territorial | The territorial | No | N/A | No |
| Cohen | States Court | 118; | 6, 2001 | resident sued | resident contended | | | |
| | of Appeals | 2001 | | defendants, state | that the UOCAVA | | | |
| | for the | U.S. | | and federal | unconstitutionally | | | |
| | Second | App. | | officials, alleging | distinguished | | | |
| | Circuit | LEXIS | | that the Uniformed | between former | | | |
| | - | 19876 | | and Overseas | state residents | | | |
| | ` | | | Citizens Absentee | residing outside the | | | |
| | | | | Voting Act | United States, who | | | |
| | | | | unconstitutionally | were permitted to | | | |
| | | | | prevented the | vote in their former | | | |
| | | | | territorial resident | states, and former | | | |
| | | | | from voting in his | state residents | | | |
| | | 1 | | former state of | residing in a | | | |
| | | | | residence. The | territory, who were | | | |
| | | | <u></u> | resident appealed | not permitted to | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | the judgment of the United States District Court for the Southern District of New York, which dismissed the complaint. | vote in their former states. The court of appeals first held that the UOCAVA did not violate the territorial resident's right to equal protection in view of the valid and not insubstantial considerations for the distinction. The territorial resident chose to reside in the territory and had the same voting rights as other territorial residents, even though such residency precluded voting for federal offices. Further, the resident had no constitutional right to vote in his former state after he terminated his | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | residency in such state, and the | | | |
| | | | | | consequences of the | | | |
| | | | : | | choice of residency | | | |
| | | | | | did not constitute | | | |
| | | | | | an unconstitutional | | | |
| | | | | | interference with | | | |
| | | | | | the right to travel. | | | |
| | | | | | Finally, there was | • | | |
| | | | , | | no denial of the | İ | | |
| | | | | | privileges and | | | |
| | į | | | | immunities of state | | | |
| | | | 4 | | citizenship, since | | | |
| | | | | | the territorial | | | |
| | | | | | resident was treated | | | |
| | | | | | identically to other territorial residents. | | | |
| | | | | | | | | |
| | | | | | The judgment dismissing the | | | |
| | | | | | territorial resident's | | | |
| | | | | | complaint was | | | |
| | | | | | affirmed. | | | |
| Igartua de la | United | 107 F. | July 19, | Defendant United | The court denied | No | N/A | No |
| Rosa v. | States | Supp. 2d | 2000 | States moved to | the motion of | , = \ - | - " - 1 | |
| United | District | 140; | | dismiss plaintiffs' | defendant United | | | |
| States | Court for the | 2000 | | action seeking a | States to dismiss | | | |
| | District of | U.S. | | declaratory | the action of | | | |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
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| Case | | | | | | Basis (if | Notes | Case be |
| | | | | | | of Note) | | Researched |
| | | | | | | | | Further |
| | Puerto Rico | Dist. | | judgment allowing | plaintiffs, two | | | |
| | | LEXIS | | them to vote, as | groups of Puerto | | | |
| [| | 11146 | | U.S. citizens | Ricans, seeking a | • | | |
| | | i | | residing in Puerto | declaratory | | | |
| | | | | Rico, in the | judgment allowing | | | |
| | | | | upcoming and all | them to vote in | | | |
| | | | | subsequent | Presidential | | | |
| | | | | Presidential | elections. One | | | |
| | | | | elections. Plaintiffs | group always | | | |
| | | | 1 | urged, among other | resided in Puerto | | | |
| | | | | claims, that their | Rico and the other | | | |
| | | | 1 | right to vote in | became ineligible | | | |
| | | | | Presidential | to vote in | | | |
| | | | | elections was | Presidential | | | |
| | | | | guaranteed by the | elections upon | | | |
| | | | | Constitution and | taking up residence | | | |
| | | | | the International | in Puerto Rico. | | | |
| | | | | Covenant on Civil | Plaintiffs contended | | | , |
| | | | | and Political | that the | | | |
| | | 1 | | Rights. | Constitution and | | | ŀ |
| | | - | i i | | the International | | | |
| · | | | | | Covenant on Civil | | | |
| | | | | | and Political | | | |
| | | | | | Rights, guaranteed | | | |
| | | | | | their right to vote in | | | |
| | | | | | Presidential | | | |
| | | | | | elections and that | | | |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
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| Case | | Ì | | | · | Basis (if | Notes | Case be |
| | | | | | | of Note) | | Researched |
| | | | | | | | | Further |
| | | | | | the Uniformed and | | | |
| | | | | | Overseas Citizens | | | |
| | | | | · | Absentee Voting | | | |
| | | | | | Act, was | | | |
| | | | | | unconstitutional in | | | |
| | | | | | disallowing Puerto | | | |
| | | | | | Rican citizens to | | | 1 |
| | | | | | vote by considering | | | |
| | | | | | them to be within | | | |
| | ļ | | | | the United States. | | | |
| | | | | | The court | | | |
| | | | | | concluded that | | | |
| | | | | | UOCAVA was | | | |
| | | | | | constitutional under | | | |
| | | | | | the rational basis | | | |
| | | 1 | | | test, and violation | | | |
| | | | | | of the treaty did not | | | |
| | | | | | give rise to | | | |
| | | | | | privately | | | |
| | | | | | enforceable rights. | | | |
| | | | | | Nevertheless, the | 1 | | |
| | | | | | Constitution | | | |
| | | | | | provided U.S. | | | |
| | | 1 | | | citizens residing in | | | |
| | | | | | Puerto Rico the | | | |
| | | | | | right to participate | | | |
| | | | | | in Presidential | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | elections. No constitutional amendment was needed. The present political status of Puerto Rico was abhorrent to the Bill of Rights. The court denied defendant United States' motion to dismiss plaintiffs' action seeking a declaratory judgment allowing them to vote in Presidential elections as citizens of the United States and of Puerto Rico. The court held that the United States Constitution itself provided plaintiffs with the right to participate in Presidential | | | |

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| | | | | | elections. | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| James v. Bartlett | Supreme Court of North Carolina | 359 N.C. 260; 607 S.E.2d 638; 2005 N.C. LEXIS 146 | February 4, 2005 | Appellant candidates challenged elections in the superior court through appeals of election protests before the North Carolina State Board of Elections and a declaratory judgment action in the superior court. The court entered an order granting summary judgment in favor of appellees, the Board, the Board's executive director, the Board's members, and the North Carolina Attorney General. The candidates appealed. | The case involved three separate election challenges. The central issue was whether a provisional ballot cast on election day at a precinct other than the voter's correct precinct of residence could be lawfully counted in final election tallies. The superior court held that it could be counted. On appeal, the supreme court determined that state law did not permit out-of-precinct provisional | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | ballots to be counted in state and local elections. The candidates failure to challenge the counting of out-ofprecinct provisional ballots before the election did not render their action untimely. Reversed and remanded. | | | |
| Sandusky County Democratic Party v. Blackwell | United States Court of Appeals for the Sixth Circuit | 387 F.3d 565; 2004 U.S. App. LEXIS 22320 | October 26, 2004 | Defendant state appealed from an order of the U.S. District Court for the Northern District of Ohio which held that the Help America Vote Act required that voters be permitted to cast | The district court found that HAVA created an individual right to cast a provisional ballot, that this right is individually enforceable under 42 | No | N/A | No |

| | | | | | Basis (if of Note) | Notes | Case be Researched |
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| | · · · · · · · · · · · · · · · · · · · | l | | | Note) | | Further |
| | | | provisional ballots upon affirming their registration to vote in the county in which they desire to vote and that provisional ballots must be counted as valid ballots when cast in the correct county. | U.S.C.S. § 1983, and that plaintiffs unions and political parties had standing to bring a § 1983 action on behalf of Ohio voters. The court of appeals agreed that the political parties and unions had associational standing to challenge the state's provisional voting directive. Further, the court determined that HAVA was quintessentially about being able to cast a provisional | | | ruitiei |

| ballot but that the voter casts a provisional ballot at the peril of not being eligible to vote under state law; if the voter is not eligible, the vote will then not be counted. Accordingly, the court of appeals reversed the district court and held that "provisional" ballots cast in a precinct where a voter does not reside and which would be invalid under state law, are not required | Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|---|-----------------|-------|----------|------|-------|---|------------------------------------|----------------|--|
| by the HAVA to be considered | | | | | | the voter casts a provisional ballot at the peril of not being eligible to vote under state law; if the voter is not eligible, the vote will then not be counted. Accordingly, the court of appeals reversed the district court and held that "provisional" ballots cast in a precinct where a voter does not reside and which would be invalid under state law, are not required by the HAVA to | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | legal votes. Affirmed in part and reversed in part. | | | |
| State ex rel. Mackey v. Blackwell | Supreme Court of Ohio | 106 Ohio St. 3d 261; 2005 Ohio 4789; 834 N.E.2d 346; 2005 Ohio LEXIS 2074 | September 28, 2005 | Appellants, a political group and county electors who voted by provisional ballot, sought review of a judgment from the court of appeals which dismissed appellants' complaint, seeking a writ of mandamus to prevent appellees, the Ohio Secretary of State, a county board of elections, and the board's director, from disenfranchisement of provisional ballot voters. | The Secretary of State issued a directive to all Ohio county boards of elections, which specified that a signed affirmation statement was necessary for the counting of a provisional ballot in a presidential election. During the election, over 24,400 provisional ballots were cast in one county. The electors' provisional | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of | Other Notes | Should the Case be |
|-----------------|-------|----------|------|-------|--------------------|---------------------------|----------------|--------------------|
| | | | | | | Note) | | Researched Further |
| | | | | | ballots were not | | | |
| | | | | | counted. They, | | | |
| | | | | | together with a | | | |
| | | | | | political activist | | | |
| | | | | | group, brought | | | |
| | | | | | the mandamus | | | |
| | | | | | action to compel | | · | |
| | | | | | appellants to | | | |
| | | | | | prohibit the | | | |
| | |] | | | invalidation of | | | |
| | | | | | provisional | | | |
| | | | | | ballots and to | | | |
| | | | | | notify voters of | | | |
| | | | - | | reasons for | | | |
| | | | | | ballot rejections. | | | |
| | | | | | Assorted | | | |
| | | | | | constitutional | | | |
| | | | | | and statutory | | | |
| | | | | | law was relied | | | |
| | | | | | on in support of | | | |
| | | | | | the complaint. | | | |
| | | Ì | | | The trial court | | | |
| | | | | | dismissed the | | | |
| | | | | | complaint, | | | |
| | | | | | finding that no | | | |
| | | | | | clear legal right | | | |
| | | | | | was established | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|-----------------|-------|----------|------|-------|--|------------------------------------|----------------|--|
| | | | | | under Ohio law and the federal claims could be adequately raised in an action under 42 U.S.C.S. § 1983. On appeal, the Ohio Supreme Court held that dismissal was proper, as the complaint actually sought declaratory and injunctive relief, rather than mandamus relief. Further, electioncontest actions were the exclusive remedy to challenge election results. | | | rutuici |
| | | | | | An adequate remedy existed | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|-------------------------------|---|---|------------------|--|---|------------------------------------|----------------|--|
| | | | | | under § 1983 to raise the federal- -law claims. Affirmed. | | | |
| Fla. Democratic Party v. Hood | United States District Court for the Northern District of Florida | 342 F. Supp. 2d 1073; 2004 U.S. Dist. LEXIS 21720 | October 21, 2004 | Plaintiff political party sought injunctive relief under the Help America Vote Act, claiming that the election system put in place by defendant election officials violated HAVA because it did not allow provisional voting other than in the voter's assigned precinct. The officials moved for judgment on the pleadings. | The political party asserted that a prospective voter in a federal election had the right to cast a provisional ballot at a given polling place, even if the local officials asserted that the voter was at the wrong polling place; second, that voter had the right to have that vote counted in the election, if the voter otherwise | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|-----------------|-------|----------|------|-------|--|------------------------------------|----------------|--|
| | | | | | met all requirements of state law. The court noted that the right to vote was clearly protectable as a civil right, and a primary purpose of the HAVA was to preserve the votes of persons who had incorrectly been removed from the voting rolls, and thus would not be listed as voters at what would otherwise have been the correct polling place. The irreparable injury to a voter | | | rutuici |
| | | | | | was easily sufficient to | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|-----------------|-------|----------|------|-------|---|------------------------------------|----------------|--|
| | | | | | outweigh any harm to the officials. Therefore, the court granted relief as to the first claim, allowing the unlisted voter to cast a provisional ballot, but denied relief as to the second claim, that the ballot at the wrong place must be counted if it was cast at the wrong place, because that result contradicted State law. The provisional ballot could only be counted if it | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|--|--|---|------------------|--|---|------------------------------------|----------------|--|
| | | | | | was cast in the proper precinct under State law. | | | - |
| League of Women Voters v. Blackwell | United States District Court for the Northern District of Ohio | 340 F. Supp. 2d 823; 2004 U.S. Dist. LEXIS 20926 | October 20, 2004 | Plaintiff organizations filed suit against defendant, Ohio's Secretary of State, claiming that a directive issued by the Secretary contravened the provisions of the Help America Vote Act. The Secretary filed a motion to dismiss. | The directive in question instructed election officials to issue provisional ballots to first-time voters who registered by mail but did not provide documentary identification at the polling place on election day. When submitting a provisional ballot, a first-time voter could identify himself by providing his driver's license number or the | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched |
|-----------------|-------|----------|------|-------|-------------------|------------------------------------|----------------|-------------------------------------|
| <u> </u> | | | | · | | | - | Further |
| | | | | | last four digits | | | |
| | | | | | of his social | | | |
| | | | | | security number. | | | |
| | | | | | If he did not | | | |
| | | | | | know either | | | |
| | | | | | number, he | | | |
| | İ | | | | could provide it | | | |
| | | | | | before the polls | | | |
| | | | | - | closed. If he did | | | |
| | | | | | not do so, his | | | |
| ļ | | | | | provisional | | | |
| | | | | | ballot would not | | | |
| | | | | | be counted. The | | | |
| | | | | | court held that | | | |
| | | | | | the directive did | | | |
| | | | ľ | · | not contravene | | | |
| | | | | | the HAVA and | | | |
| | | | | | otherwise | | | |
| | | | | | established | | | |
| | | | | | reasonable | | | |
| | | | | | requirements for | | | |
| | | | | | confirming the | | | |
| | | | | | identity of first | | | |
| | | | | | time voters who | | | |
| | | | | | registered to | | | |
| | | | | | vote by mail | | | |
| | | | | | because: (1) the | | | |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
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| Case | | | | | | Basis (if of | Notes | Case be |
| | | | | | | Note) | | Researched |
| | | | | | | | | Further |
| | | | | | identification | | | |
| | | | | | procedures were | | | |
| | | | | | an important | | | |
| | | | | | bulwark against | | | |
| | | | | | voter | | | |
| | | | | : | misconduct and | | | |
| | | | | | fraud; (2) the | | | |
| 1 | | | | | burden imposed | | | |
| | 1 | | | | on firsttime | | | |
| | | | | | voters to | | | |
| | | | | | confirm their | | | |
| | |] | | | identity, and | | | |
| | | | | | thus show that | | | . * |
| | | | | | they were voting | | | |
|] | | | | | legitimately, | | | |
| ĺ | | | | | was slight; and | | | |
| ļ | | | | | (3) the number | | | |
| | | | | | of voters unable | | | |
| 6 | | | | | to meet the | | | |
| | | | | | burden of | | | |
| | | | | | proving their | | | |
| | | | | | identity was | | | |
| | | ļ | | | likely to be very | | | |
| | | | | | small. Thus, the | | | |
| | | | | | balance of | | | |
| | | | | | interests favored | | | |
| | | | | | the directive, | | | |

| Name of Case | Court | Citation | Date | Facts | even if the cost, in terms of uncounted | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | ballots, was regrettable. | | | |
| Sandusky County Democratic Party v. Blackwell | United States Court of Appeals for the Sixth Circuit | 386 F.3d 815; 2004 U.S. App. LEXIS 28765 | October 23, 2004 | Defendant Ohio Secretary of State challenged an order of the United States District Court for the Northern District of Ohio, which held that Ohio Secretary of State Directive 200433 violated the federal Help America Vote Act. In its order, the district court directed the Secretary to issue a revised directive that conformed to HAVA's requirements. | On appeal, the court held that the district court correctly ruled that the right to cast a provisional ballot in federal elections was enforceable under 42 U.S.C.S. § 1983 and that at least one plaintiff had standing to enforce that right in the district court. The court also held that Ohio Secretary of State Directive | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of | Other Notes | Should the Case be |
|--------------|-------|----------|------|-------|--------------------|---------------------------|----------------|--------------------|
| | | | | | | Note) | | Researched Further |
| | | | | | 200433 | | | |
| | ļ | | | | violated HAVA | | | |
| | | | | | to the extent that | | | |
| | | | | | it failed to | | | |
| | | | | | ensure that any | | | |
| | | | | • | individual | | | |
| | | | | | affirming that he | | | İ. |
| | | | | | or she was a | | | |
| | | | | | registered voter | | | |
| 1 | | | | | in the | | | |
| | | | | | jurisdiction in | | | |
| | | | | | which he or she | | | |
| | | | | | desired to vote | | | |
| | | | | | and eligible to | | | |
| | | | | | vote in a federal | | | i |
| | | | | | election was | | | |
| | | | | | permitted to cast | , | | |
| | | | | | a provisional | | | |
| | | | | | ballot. However, | | | |
| | | | | | the district court | : | | |
| | | | | | erred in holding | | | |
| | | | | | that HAVA | | | |
| | | | | | required that a | | | |
| | | - | | | voter's | | | |
| | | | | | provisional | | | |
| | | | | | ballot be | | | |
| | 1 | | | | counted as a | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|------------------|---|--------------------------------------|------------------|---|---|------------------------------------|----------------|--|
| | | | | | valid ballot if it was cast anywhere in the county in which the voter resided, even if it was cast outside the precinct in which the voter resided. | | | |
| Hawkins v. Blunt | United States District Court for the Western District of Missouri | 2004 U.S. Dist. LEXIS 21512 | October 12, 2004 | In an action filed by plaintiffs, voters and a state political party, contending that the provisional voting requirements of Mo. Rev. Stat. § 115.430 conflicted with and was preempted by the Help America Vote Act, plaintiffs and defendants, the secretary of state and others, moved | The court held that the text of the HAVA, as well as its legislative history, proved that it could be read to include reasonable accommodations of state precinct voting practices in implementing provisional voting requirements. | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | for summary judgment. | The court further held that Mo. Rev. Stat. § 115.430.2 was reasonable; to effectuate the HAVA's intent and to protect that interest, it could not be unreasonable to direct a voter to his correct voting place where a full ballot was likely to be cast. The court also held that plaintiffs' equal protection rights were not violated by the | | | Further |
| | | | | | requirement that before a voter would be allowed to cast a provisional | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|--|---|---|------------------|--|---|------------------------------------|----------------|--|
| | | | | | ballot, the voter would first be directed to his proper polling place. | | | |
| Bay County Democratic Party v. Land | United States District Court for the Eastern District of Michigan | 340 F. Supp. 2d 802; 2004 U.S. Dist. LEXIS 20551 | October 13, 2004 | Plaintiffs, state and county Democratic parties, filed an action against defendant, Michigan secretary of state and the Michigan director of elections, alleging that the state's intended procedure for casting and counting provisional ballots at the upcoming general election would violate the Help America Vote Act and state laws implementing the federal | The parties claimed that if the secretary's proposed procedure was allowed to occur, several voters who were members of the parties' respective organizations were likely to be disenfranchised. Defendants moved to transfer venue of the action to the Western District of Michigan claiming that the only proper | No | N/A | No |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
|---------|-------|----------|------|--------------------|--------------------|--------------|-------|------------|
| Case | | | | | | Basis (if of | Notes | Case be |
| | | | | | | Note) | | Researched |
| | | | | | | | | Further |
| | | | | legislation. | venue for an | | | |
| | Ì | | | Defendants filed a | action against a | | | |
| | | | | motion to transfer | state official is | | | |
| | ĺ | | | venue. | the district that | | | |
| | | | | · | encompasses the | | | |
| | 1 | | | | state's seat of | | | |
| | | | | | government. | | | |
| | | | | | Alternatively, | | | |
| | | | | | defendants | | | |
| | | | | | sought transfer | | | |
| | | | | | for the | | | |
| | | | | , | convenience of | | | |
| | | | | | the parties and | | | |
| | | | | | witnesses. The | | | |
| | | | | | court found that | | | |
| | | | | | defendants' | | | |
| | | | | | arguments were | | | |
| | | | | | not supported by | | | |
| | | | | | the plain | | | |
| | | | | | language of the | | | |
| | | | | | current venue | | | |
| | | | | | statutes. Federal | | | |
| | | | | | actions against | | | |
| | | | | | the Michigan | | | |
| | | | | | secretary of state | | | |
| | | | | | over rules and | | | |
| · | | | | | practices | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|-----------------|-------|----------|------|-------|---|------------------------------------|----------------|--|
| | | | | | governing federal elections traditionally were brought in both the Eastern and Western Districts of Michigan. There was no rule that required such actions to be brought only in the district in which the state's seat of government was located, and no inconvenience resulting from litigating in the state's more populous district reasonably could be claimed by a state official | | | |
| | | | | | who had a | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|--|---|---|------------------|---|--|------------------------------------|----------------|--|
| | | | | | mandate to administer elections throughout the state and operated an office in each of its counties. Motion denied. | | | |
| Bay County Democratic Party v. Land | United States District Court for the Eastern District of Michigan | 347 F. Supp. 2d 404; 2004 U.S. Dist. LEXIS 20872 | October 19, 2004 | Plaintiffs, voter organizations and political parties, filed actions against defendants, the Michigan Secretary of State and her director of elections, challenging directives issued to local election officials concerning the casting and tabulation of provisional ballots. Plaintiffs sought a | The court concluded that (1) plaintiffs had standing to assert their claims; (2) HAVA created individual rights enforceable through 42 U.S.C.S. § 1983; (3) Congress had provided a scheme under HAVA in which a voter's right to have a | No | N/A | No |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
|---------|-------|----------|------|---------------------|--------------------|--------------|-------|------------|
| Case | İ | | | | | Basis (if of | Notes | Case be |
| | | | | | | Note) | | Researched |
| | | | | | | | | Further |
| | | | | preliminary | provisional | | | |
| | | | | injunction and | ballot for federal | | | |
| | | | | contended that the | offices tabulated | | | |
| | | | | directives violated | was determined | | | |
| | | | | their rights under | by state law | | | |
| | | | | the Help America | governing | | | |
| | | | | Vote Act. | eligibility, and | | | |
| | | | | | defendants' | | - | |
| | | | | | directives for | | | |
| | | | | | determining | | | |
| | | | | | eligibility on the | | | |
| | | | | | basis of | | | |
| | | | | | precinctbased | | | |
| | | | | | residency were | | | |
| | | | | | inconsistent | | | |
| | | | | | with state and | | | |
| | | | | | federal election | | | |
| | | | | | law; (4) | | | |
| | | | İ | | Michigan | | | |
| | | | | | election law | | | |
| | | | | | defined voter | | | |
| | | | | | qualifications in | | | |
| | | | | | terms of the | | | |
| | | | | | voter's home | | | |
| | | | | | jurisdiction, and | | | |
| | | | | | a person who | | | |
| | | | | | cast a | | | |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
|---------|-------|----------|------------|-------|-------------------|--------------|-------|------------|
| Case | | | | | | Basis (if of | Notes | Case be |
| | | - | ľ | | | Note) | | Researched |
| | | | | | | | | Further |
| | | | | | provisional | | | |
| | | | | | ballot within his | | | |
| | | | | | or her | | | |
| | | ļ | | | jurisdiction was | | | |
| 1 | | | | | entitled under | | | |
| | | | | | federal law to | | | |
| | | | | | have his or her | | | |
| | | | | | votes for federal | | | |
| | | | | | offices counted | | | |
| | 1 | | | • | if eligibility to | | | |
| | | | | | vote in that | | | |
| | | | | | election could | 4 | | |
| | ł | | | | be verified; and | | | |
| ļ | | | | | (5) defendants' | | | |
| | | | | | directives | | | |
| | | 1 | . | | concerning | | | |
| | | | | | proof of identity | | | |
| | | | | | of firsttime | | | |
| | | | | | voters who | | | |
| | | | | | registered by | | | |
| | | | | | mail were | | • | |
| | | | | | consistent with | | | |
| | • | | | | federal and state | | | |
| | | | | | law. | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|-------------------|--|---|------------------|--|---|------------------------------------|----------------|--|
| James v. Bartlett | Supreme Court of North Carolina | 359 N.C. 260; 607 S.E.2d 638; 2005 N.C. LEXIS 146 | February 4, 2005 | Appellant candidates challenged elections in the superior court through appeals of election protests before the North Carolina State Board of Elections and a declaratory judgment action in the superior court. The court entered an order granting summary judgment in favor of appellees, the Board, the Board's executive director, the Board's members, and the North Carolina Attorney General. The candidates appealed. | The case involved three separate election challenges. The central issue was whether a provisional ballot cast on election day at a precinct other than the voter's correct precinct of residence could be lawfully counted in final election tallies. The superior court held that it could be counted. On appeal, the supreme court determined that state law did not permit out-of-precinct provisional | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|---|--|--|------------------|---|---|------------------------------------|----------------|--|
| | | | | | ballots to be counted in state and local elections. The candidates failure to challenge the counting of out-ofprecinct provisional ballots before the election did not render their action untimely. Reversed and remanded. | | | |
| Sandusky County Democratic Party v. Blackwell | United States Court of Appeals for the Sixth Circuit | 387 F.3d 565; 2004 U.S. App. LEXIS 22320 | October 26, 2004 | Defendant state appealed from an order of the U.S. District Court for the Northern District of Ohio which held that the Help America Vote Act required that voters be permitted to cast | The district court found that HAVA created an individual right to cast a provisional ballot, that this right is individually enforceable under 42 | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|--------------|-------|----------|------|---|---|------------------------------------|----------------|--|
| | | | | provisional ballots upon affirming their registration to vote in the county in which they desire to vote and that provisional ballots must be counted as valid ballots when cast in the correct county. | U.S.C.S. § 1983, and that plaintiffs unions and political parties had standing to bring a § 1983 action on behalf of Ohio voters. The court of appeals agreed that the political parties and unions had associational standing to challenge the state's provisional voting directive. Further, the court determined that HAVA was quintessentially about being able to cast a provisional | | | |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
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| Case | | | · | | | Basis (if of | Notes | Case be |
| | | | | | | Note) | | Researched |
| | ļ | | | | | | | Further |
| | | | | | ballot but that | | | |
| | | | | | the voter casts a | | | |
| | | • | | | provisional | | | |
| | | | | | ballot at the | | | |
| | | | | | peril of not | | | |
| | | | } | | being eligible to | | | |
| | | | | | vote under state | | | |
| | | | | | law; if the voter | | | |
| | | | | | is not eligible, | | | |
| | | | | | the vote will | | | |
| | | | } | | then not be | | | |
| | | | | | counted. | | | |
| j | | | | | Accordingly, the | · | | |
| | | | | | court of appeals | | | |
| | | | | | reversed the | | | |
| | | | | | district court and | | | |
| | | | | | held that | | | |
| | | | | | "provisional" | | | |
| | | | | | ballots cast in a | | | |
| | | | | | precinct where a | | | |
| | | | | | voter does not | | | |
| | | | | | reside and which | | | |
| | | | | | would be invalid | | | |
| | | | | | under state law, | | | |
| | | | | | are not required | | | |
| | | | } | | by the HAVA to | * | | |
| | | | | | be considered | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | legal votes. Affirmed in part and reversed in part. | | | |
| State ex rel. Mackey v. Blackwell | Supreme Court of Ohio | 106 Ohio St. 3d 261; 2005 Ohio 4789; 834 N.E.2d 346; 2005 Ohio LEXIS 2074 | September 28, 2005 | Appellants, a political group and county electors who voted by provisional ballot, sought review of a judgment from the court of appeals which dismissed appellants' complaint, seeking a writ of mandamus to prevent appellees, the Ohio Secretary of State, a county board of elections, and the board's director, from disenfranchisement of provisional ballot voters. | The Secretary of State issued a directive to all Ohio county boards of elections, which specified that a signed affirmation statement was necessary for the counting of a provisional ballot in a presidential election. During the election, over 24,400 provisional ballots were cast in one county. The electors' provisional | No | N/A | No |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
|---------|-------|----------|------|-------|--------------------|--------------|-------|------------|
| Case | | | | | | Basis (if of | Notes | Case be |
| | | | | 1 | | Note) | | Researched |
| | | | | | | , | | Further |
| | | | | | ballots were not | | | |
| | | | | | counted. They, | | | Ì |
| | | | | | together with a | | | |
| | | | | | political activist | | | |
| | | | | | group, brought | | | |
| | | | | | the mandamus | | | |
| | | | | | action to compel | | | |
| • | | | | | appellants to | | | |
| | | | | | prohibit the | | | |
| | | | | | invalidation of | | | |
| | | | | | provisional | | | |
| | | | | · | ballots and to | | | |
| | | | | | notify voters of | | | |
| | | | | | reasons for | | | |
| | | | | | ballot rejections. | | | |
| | ļ | | | | Assorted | | | |
| | | | | | constitutional | | - | |
| | | | | | and statutory | | | |
| | | : | | : | law was relied | | | |
| | | | | | on in support of | | | |
| | | | i i | | the complaint. | | | |
| | | | | | The trial court | | | |
| | | | | | dismissed the | | | |
| ŀ | | | | | complaint, | | | |
| | | | | | finding that no | | | |
| | | | | | clear legal right | | | |
| | | | | | was established | | | |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
|---------|-------|----------|------|-------|--------------------|--------------|-------|------------|
| Case | | | 1 | | | Basis (if of | Notes | Case be |
| · | | | | | | Note) | | Researched |
| | | , | | | | | | Further |
| | | | | | under Ohio law | | | |
| | | | | | and the federal | | | |
| | | | 1 | | claims could be | | | |
| | | | | | adequately | | | |
| | | | | | raised in an | | ٠ | |
| | | | | | action under 42 | | | |
| | | | | | U.S.C.S. § 1983. | | | , |
| | | | | | On appeal, the | | | , |
| | | | | | Ohio Supreme | | | į |
| | | } | | | Court held that | | | |
| | | · · | | | dismissal was | | | |
| | | | | | proper, as the | | | |
| | | | | | complaint | | | |
| | | | | | actually sought | | | |
| | | | | | declaratory and | | | |
| | | | | | injunctive relief, | | | |
| | | | | | rather than | | | |
| | | | | | mandamus | | - | |
| | | | | | relief. Further, | | | |
| | | | | | electioncontest | | | ٠, |
| | | | | | actions were the | | | |
| | ļ | | | | exclusive | | | |
| | | | | | remedy to | | | |
| | | | | | challenge | | | |
| | | | | | election results. | | | |
| | | | | | An adequate | | | |
| | | | | | remedy existed | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|-------------------------------|---|---|------------------|--|---|------------------------------------|----------------|--|
| | | | | | under § 1983 to raise the federal- -law claims. Affirmed. | | | |
| Fla. Democratic Party v. Hood | United States District Court for the Northern District of Florida | 342 F. Supp. 2d 1073; 2004 U.S. Dist. LEXIS 21720 | October 21, 2004 | Plaintiff political party sought injunctive relief under the Help America Vote Act, claiming that the election system put in place by defendant election officials violated HAVA because it did not allow provisional voting other than in the voter's assigned precinct. The officials moved for judgment on the pleadings. | The political party asserted that a prospective voter in a federal election had the right to cast a provisional ballot at a given polling place, even if the local officials asserted that the voter was at the wrong polling place; second, that voter had the right to have that vote counted in the election, if the voter otherwise | No | N/A | No |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
|---------|-------|----------|------|-------|--------------------|--------------|-------|------------|
| Case | | | | | | Basis (if of | Notes | Case be |
|] | | | | | | Note) | | Researched |
| | | | | | | | | Further |
| | | | | | met all | | | |
| İ | | | | | requirements of | | | |
| | | | | | state law. The | | | |
| | | | | | court noted that | | | |
| | | | | | the right to vote | | | |
| | | | | | was clearly | | | |
| | | | | | protectable as a | | | |
| 1 | | | | | civil right, and a | | | |
| | | | | | primary purpose | | | |
| | | | | | of the HAVA | | | |
| | | | | | was to preserve | <u>.</u> | | |
| | | | | | the votes of | | | |
| | | | | | persons who had | | | |
| | | | | | incorrectly been | | | |
| | | | | | removed from | | | |
| | | | | | the voting rolls, | | | |
| | | | | | and thus would | | | |
| | | | | | not be listed as | | | |
| | | | | | voters at what | | | |
| | | | | | would otherwise | | | |
| | | | | | have been the | | | |
| | | | ł | | correct polling | | | |
| | | | | | place. The | | | |
| | | | | | irreparable | | | |
| | | | | | injury to a voter | | | |
| | | | | | was easily |] | | |
| | | | | | sufficient to | | | } |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|-----------------|-------|----------|------|-------|--|------------------------------------|----------------|--|
| | | | | | outweigh any harm to the officials. Therefore, the court granted relief as to the first claim, allowing the unlisted voter to cast a provisional ballot, but denied relief as to the second claim, that the ballot at the wrong place must be counted if it was cast at the wrong place, because that result contradicted State law. The provisional ballot sould entry | | | Further |
| | | | | | ballot could only be counted if it | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | was cast in the proper precinct under State law. | | | |
| League of Women Voters v. Blackwell | United States District Court for the Northern District of Ohio | 340 F. Supp. 2d 823; 2004 U.S. Dist. LEXIS 20926 | October 20, 2004 | Plaintiff organizations filed suit against defendant, Ohio's Secretary of State, claiming that a directive issued by the Secretary contravened the provisions of the Help America Vote Act. The Secretary filed a motion to dismiss. | The directive in question instructed election officials to issue provisional ballots to first-time voters who registered by mail but did not provide documentary identification at the polling place on election day. When submitting a provisional ballot, a first-time voter could identify himself by providing his driver's license number or the | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | last four digits of his social security number. If he did not know either number, he could provide it before the polls closed. If he did not do so, his provisional ballot would not be counted. The court held that the directive did | | | |
| | | | | | not contravene the HAVA and otherwise established reasonable requirements for confirming the identity of first- time voters who registered to vote by mail because: (1) the | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|--------------|-------|----------|------|-------|---|------------------------------------|----------------|--|
| | | | | | identification procedures were an important bulwark against voter misconduct and fraud; (2) the burden imposed on firsttime voters to confirm their identity, and thus show that they were voting legitimately, was slight; and (3) the number of voters unable | | | Further |
| | | | | | of voters unable to meet the burden of proving their identity was likely to be very small. Thus, the balance of interests favored the directive, | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | even if the cost, in terms of uncounted ballots, was regrettable. | | | |
| Sandusky County Democratic Party v. Blackwell | United States Court of Appeals for the Sixth Circuit | 386 F.3d 815; 2004 U.S. App. LEXIS 28765 | October 23, 2004 | Defendant Ohio Secretary of State challenged an order of the United States District Court for the Northern District of Ohio, which held that Ohio Secretary of State Directive 200433 violated the federal Help America Vote Act. In its order, the district court directed the Secretary to issue a revised directive that conformed to HAVA's requirements. | On appeal, the court held that the district court correctly ruled that the right to cast a provisional ballot in federal elections was enforceable under 42 U.S.C.S. § 1983 and that at least one plaintiff had standing to enforce that right in the district court. The court also held that Ohio Secretary of State Directive | No | N/A | No |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
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| Case | | | | | | Basis (if of | Notes | Case be |
| | | | | | | Note) | | Researched |
| | | | | : | | | | Further |
| | | | | | 200433 | | | |
| | | | | | violated HAVA | | | |
| | | | 1 | | to the extent that | | | |
| | [| | | | it failed to | | ĺ | |
| | | | | | ensure that any | | 1 | |
| | | | | | individual | | | |
| | į | | | | affirming that he | | | |
| | | | | | or she was a | | | |
| | · | | | | registered voter | | | |
| | | | | | in the | | · | |
| | | | | | jurisdiction in | | | |
| | Ì | | | | which he or she | | | |
| | | | | | desired to vote | | | |
| | | | | | and eligible to | | | |
| | | | | | vote in a federal | | | |
| | | | | | election was | | | |
| | | | | , | permitted to cast | | | |
| | | | | | a provisional | | | |
| | [| | | | ballot. However, | | | |
| | | | | | the district court | | | |
| | ľ | | | | erred in holding | | | |
| | | | | | that HAVA | į | | |
| | | | | | required that a | | | |
| | | | | | voter's | | | |
| | | | | | provisional | | | |
| | | | | | ballot be | | | |
| | | | | | counted as a | | | 1 |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | valid ballot if it was cast anywhere in the county in which the voter resided, even if it was cast outside the precinct in which the voter resided. | | | |
| Hawkins v. Blunt | United States District Court for the Western District of Missouri | 2004 U.S. Dist. LEXIS 21512 | October 12, 2004 | In an action filed by plaintiffs, voters and a state political party, contending that the provisional voting requirements of Mo. Rev. Stat. § 115.430 conflicted with and was preempted by the Help America Vote Act, plaintiffs and defendants, the secretary of state and others, moved | The court held that the text of the HAVA, as well as its legislative history, proved that it could be read to include reasonable accommodations of state precinct voting practices in implementing provisional voting requirements. | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | for summary | The court | | | Turther |
| : | | | | judgment. | further held that | | | |
| | | ĺ | | | Mo. Rev. Stat. § | | | |
| | | | | | 115.430.2 was | | | |
| | } | | | | reasonable; to | | | |
| | | | | | effectuate the | | | |
| | | | | | HAVA's intent | | | |
| 1 | | | | | and to protect | | | |
| | | | | | that interest, it | | | |
| | | | | | could not be | | | |
| | | | | | unreasonable to | | | |
| | | | | | direct a voter to | | | |
| | | | | | his correct | | | |
| | | | | | voting place | | | |
| | | | | | where a full | | | ! |
| | | | | | ballot was likely | | | |
| ! | | | | | to be cast. The | İ | | |
| | | | | | court also held | | | |
| | | | | | that plaintiffs' | | | |
| | | | | | equal protection | | | |
| | | | | | rights were not | | | |
| | | | | | violated by the | , | | |
| | 1 | | | | requirement that | | | |
| | | | | | before a voter | | | |
| | | | | | would be | | | |
| | 1 | | | | allowed to cast a | | | |
| | | | | | provisional | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | ballot, the voter would first be directed to his proper polling place. | | ٠ | |
| Bay County Democratic Party v. Land | United States District Court for the Eastern District of Michigan | 340 F. Supp. 2d 802; 2004 U.S. Dist. LEXIS 20551 | October 13, 2004 | Plaintiffs, state and county Democratic parties, filed an action against defendant, Michigan secretary of state and the Michigan director of elections, alleging that the state's intended procedure for casting and counting provisional ballots at the upcoming general election would violate the Help America Vote Act and state laws implementing the federal | The parties claimed that if the secretary's proposed procedure was allowed to occur, several voters who were members of the parties' respective organizations were likely to be disenfranchised. Defendants moved to transfer venue of the action to the Western District of Michigan claiming that the only proper | No | N/A | No |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
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| | | | - | | | Note) | | Researched |
| | | | | | | | | Further |
| | | | | legislation. | venue for an | | | |
| | | | | Defendants filed a | action against a | | | |
| | | | | motion to transfer | state official is | | | |
| | | | | venue. | the district that | | | |
| | | | | | encompasses the | | | |
| | | | | | state's seat of | | | |
| | | | | | government. | | | |
| | | | | | Alternatively, | | | |
| | | ŀ | | | defendants | | | |
| | | | | | sought transfer | | | |
| | | | • | | for the | | | |
| } | | | | | convenience of | | | |
| | | | | | the parties and | | | |
| | | | | | witnesses. The | | | |
| | | | | 2 | court found that | | | |
| | | | 1 | | defendants' | | | |
| | | | | | arguments were | | | |
| | · | | | | not supported by | | | |
| | | | | | the plain | | · | |
| | | | | · | language of the | | | |
| | | | | | current venue | | | |
| | | | 1 | | statutes. Federal | | | |
| | | | | | actions against | | | |
| | | | | | the Michigan | | | |
| | | | | | secretary of state | | · | |
| | | | | | over rules and | | | |
| | | | | | practices | | | |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
|---------|-------|----------|------|-------|-------------------|--------------|-------|------------|
| Case | | | | | 1 | Basis (if of | Notes | Case be |
| | | | | | | Note) | | Researched |
| | | | | | | | | Further |
| | | | | | governing | | | |
| | | | | | federal elections | | | |
| | | | | | traditionally | | | |
| | | | | | were brought in | | | |
| | | | | | both the Eastern | | | |
| | | | | | and Western | | | |
| | | | | | Districts of | | | |
| | | | İ | | Michigan. There | | | |
| | | | | | was no rule that | | | |
| | | | | | required such | | | |
| | | | | | actions to be | } | |] |
| | | : | | | brought only in | | | |
| | | | | | the district in | | | |
| | | | | | which the state's | | | |
| | | | | | seat of | · | | |
| | | | | | government was | | | |
| | | | | | located, and no | | | |
| | | | | | inconvenience | | | |
| | | | | i | resulting from | | | |
| | | | | | litigating in the | | | |
| | | | | | state's more | | ±1 | |
| | | | | | populous district | | | · |
| | | | | | reasonably | | | |
| | | | | | could be | | | |
| | | | | | claimed by a | | | |
| | | | | | state official | | | |
| | | | | | who had a | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|--|---|---|------------------|---|--|------------------------------------|----------------|--|
| | | | | | mandate to administer elections throughout the state and operated an office in each of its counties. Motion denied. | | | |
| Bay County Democratic Party v. Land | United States District Court for the Eastern District of Michigan | 347 F. Supp. 2d 404; 2004 U.S. Dist. LEXIS 20872 | October 19, 2004 | Plaintiffs, voter organizations and political parties, filed actions against defendants, the Michigan Secretary of State and her director of elections, challenging directives issued to local election officials concerning the casting and tabulation of provisional ballots. Plaintiffs sought a | The court concluded that (1) plaintiffs had standing to assert their claims; (2) HAVA created individual rights enforceable through 42 U.S.C.S. § 1983; (3) Congress had provided a scheme under HAVA in which a voter's right to have a | No | N/A | No |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
|---------|-------|----------|------|---------------------|--------------------|--------------|-------|------------|
| Case | | | | | | Basis (if of | Notes | Case be |
| | | | | | | Note) | | Researched |
| | | | | | | , | | Further |
| | | | | preliminary | provisional | | - | |
| | | | | injunction and | ballot for federal | | | |
| Į | | | | contended that the | offices tabulated | | | |
| | İ | | | directives violated | was determined | | | |
| | į | | ļ | their rights under | by state law | | | |
| | | | | the Help America | governing | | | |
| | l | | | Vote Act. | eligibility, and | | | |
| | | | | | defendants' | | | |
| | | | | | directives for | | | |
| | | | | | determining | | | |
| | | | | | eligibility on the | | | |
| | | | | | basis of | : | | |
| | | | | | precinctbased | | | |
| | | | | | residency were | | | |
| | , | | | | inconsistent | | | |
| | | | | | with state and | | | |
| | | | | | federal election | | | İ |
| | | | | | law; (4) | | | |
| | | | | | Michigan | | | |
| | | | | | election law | | | |
| | | | • | | defined voter | | | 4 |
| | | | | | qualifications in | | | |
| | | | | | terms of the | | | |
| | | | î | | voter's home | | | |
| | | | | | jurisdiction, and | | | |
| | | | | | a person who | | | |
| | | | | | cast a | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of | Other Notes | Should the Case be |
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| • | | | | | | Note) | | Researched |
| | | | | | | | | Further |
| | ĺ | | | | provisional | | | |
| | | | | | ballot within his | | | |
| | | | | | or her | | | |
| | | | 7 | | jurisdiction was | | | |
| | , | | | | entitled under | | | |
| | | | | | federal law to | | | |
| | | | | | have his or her | } | | 1 |
| | • | | | | votes for federal | | | |
| | | | | | offices counted | | | |
| | | | ŀ | | if eligibility to | | | İ |
| | | | | | vote in that | | | |
| | | | | | election could | | | |
| | | | | | be verified; and | | | |
| | ļ | | | | (5) defendants' |] | | |
| | | | | | directives |] | | |
| | | | | | concerning | | | |
| | ļ | | | | proof of identity | | | |
| | | | | | of firsttime | | | |
| | | | | | voters who | | | |
| | | | | | registered by | | | |
| | | | | | mail were | | | |
| | | | | | consistent with | | | |
| | | | | | federal and state | | | |
| | | | | | law. | · | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|---------------------|--|--|------------------|---|---|------------------------------------|----------------|--|
| Weber v. Shelley | United States Court of Appeals for the Ninth Circuit | 347 F.3d 1101; 2003 U.S. App. LEXIS 21979 | October 28, 2003 | Plaintiff voter brought an suit against defendants, the secretary of state and the county registrar of voters, claiming that the lack of a voterverified paper trail in the county's newly installed touchscreen voting system violated her rights to equal protection and due process. The United States District Court for the Central District of California granted the | On review, the voter contended that use of paperless touch-screen voting systems was unconstitutional and that the trial court erred by ruling her expert testimony inadmissible. The trial court focused on whether the experts' declarations raised genuine issues of material fact about the relative accuracy of the voting systemat issue and excluded references to news-paper articles and unidentified studies absent any indication that | No | N/A | No |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
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| Case | • | | | | | Basis (if of | Notes | Case be |
| | | | | | | Note) | | Researched |
| | | | | | | | | Further |
| | | | | secretary and | experts normally | | | |
| | | |] | the registrar | relied upon them. | | | |
| | | | | summary | The appellate court | | · | |
| | | | | judgment. The | found that the trial | | | |
| | | | | voter appealed. | court's exclusions | | | |
| į | | | | | were not an abuse | | | |
| ļ | | | | | of discretion and | | | |
| | | | | | agreed that the | | | |
| | | | | | admissible opinions | | | |
| | | | | | which were left did | | | |
| | | | | | not tend to show | | | |
| | | | | | that voters had a | | | |
| | | | | | lesser chance of | | | |
| | | | | | having their votes | | | |
| | | | | | counted. It further | | | |
| | | | İ | | found that the use | | | |
| | | | | | of touchscreen | | | |
| | | | | | voting systems was | | | |
| | | | | | not subject to strict | | | |
| | | | | | scrutiny simply | | | |
| | | | | | because this | | | |
| | | | | | particular balloting | | | |
| | | | | | system might make | | | |
| | | | | | the possibility of | | | |
| | | | | | some kinds of fraud | | | |
| | | | | | more difficult to | | | |
| | | | | | detect. California | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|--|---|---|-----------------|--|--|------------------------------------|----------------|--|
| | | | | | made a reasonable, politically neutral and non-discriminatory choice to certify touchscreen systems as an alternative to paper ballots, as did the county in deciding to use such a system. Nothing in the Constitution forbid this choice. The judgment was affirmed. | | | |
| Am. Ass'n of People with Disabilities v. Shelley | United States District Court for the Central District of California | 324 F. Supp. 2d 1120; 2004 U.S. Dist. LEXIS 12587 | July 6, 2004 | Plaintiffs, disabled voters and organizations representing those voters, sought to enjoin the directives of defendant California | The voters urged the invalidation of the Secretary's directives because, allegedly, their effect was to deprive the voters of the opportunity to vote using touch-screen technology. Although it was not | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched |
|-----------------|-------|----------|------|-------------------|-----------------------|------------------------------|----------------|-------------------------------------|
| | | | | | | Note | | Further |
| | | | | Secretary of | disputed that some | | | 1 thrence |
| | | | | State, which | disabled persons | | | |
| | | | | decertified and | would be unable to | | | |
| | | | | withdrew | vote independently | | | |
| | | | | approval of the | and in private | | | |
| - | | | | use of certain | without the use of | | | |
| | | | | direct | DREs, it was clear | | | |
| | | | | recording | that they would not | | | |
| | | | | electronic | be deprived of their | | | |
| | | | | (DRE) voting | fundamental right | | | |
| | | | | systems. One | to vote. The | 1 | | |
| | | | | voter applied | Americans with | | | • |
| | | | | for a temporary | Disabilities Act, | | | |
| | | | | restraining | did not require | | | |
| | | | | order, or, in the | accommodation | | | |
| | | | | alternative, a | that would enable | | | 1 |
| | | | | preliminary | disabled persons to | | | |
| | | | | injunction. of a | vote in a manner | | | |
| | | | İ | preliminary | that was | | | |
| | | | | injunction in a | comparable in | | | |
| | | | | number of | every way with the | | | |
| | İ | | | ways, | voting rights | | | 1 |
| | | | | including a | enjoyed by persons | | | |
| | | | | fourpart test | without disabilities. | | | |
| | | | | that considers | Rather, it mandated | | | |
| | | | | (1) likelihood | that voting | | | |
| | | | | of success on | programs be made | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|-----------------|-------|----------|------|---|---|------------------------------------|----------------|--|
| | | | | the merits; (2) the possibility of irreparable injury in the absence of an injunction; (3) a balancing of the harms; and (4) the public interest. | accessible. Defendant's decision to suspend the use of DREs pending improvement in their reliability and security of the devices was a rational one, designed to protect the voting rights of the state's citizens. The evidence did not support the conclusion that the elimination of the DREs would have a discriminatory effect on the visually or manually impaired. Thus, the voters showed little likelihood of success on the merits. The | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
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| | | | | | individual's request for a temporary restraining order, or, in the alternative, a preliminary injunction, was denied. Ninth Circuit's tests for a preliminary injunction, although phrased differently, require a court to inquire into whether there exists a likelihood of success on the merits, and the possibility of irreparable injury; a court is also required to balance the hardships. | | | |
| Fla. Democratic Party v. Hood | Court of Appeal of Florida, First | 884 So. 2d 1148; 2004 Fla. App. | October 28, 2004 | Petitioner, the Florida Democratic Party, sought | The Party argued that: (1) the Florida Administrative Code, recast | No | N/A | No |

| District LEXIS 16077 review of an emergency rule earlier invalidated rule prohibiting a manual recount of Department of State, contending that a touchscreen | | Other Notes | Statutory Basis (if of Note) | Holding | Facts | Date | Citation | Court | Name of Case |
|---|--|----------------|------------------------------------|---|--|------|----------|----------|-----------------|
| the findings of immediate the findings of immediate danger, necessity, and procedural fairness on which the rule was based who were entitled to manual recounts insufficient under Florida law, which required a showing of such circumstances, and Florida case law. This matter followed. | | | | earlier invalidated rule prohibiting a manual recount of overvotes and undervotes cast on a touchscreen machine; (2) the rule did not call for the manual recount of votes to determine voter intent; and (3) the rule created voters who were entitled to manual recounts in close elections and those who were not. The appeals court disagreed. The Department was clearly concerned with the fact that if no rule were in place, the same confusion and | emergency rule adopted by the Florida Department of State, contending that the findings of immediate danger, necessity, and procedural fairness on which the rule was based were insufficient under Florida law, which required a showing of such circumstances, and Florida case law. This matter | | ľ | District | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|-----------------|-------|----------|------|-------|---|------------------------------------|----------------|--|
| | | | | | divining a voter's intent that attended the 2000 presidential election in Florida, and the same constitutional problems the United States Supreme Court addressed then, might recur in 2004. It was not the court's responsibility to decide the validity of the rule or whether other means were more appropriate. But, the following question was | | | Further |
| | | | | | certified to the Supreme Court: Whether under Fla. Stat. ch. 120.54(4), the Department of | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|---------------------|---|---|------------------|---|---|------------------------------------|----------------|--|
| | | | | | State set forth sufficient justification for an emergency rule establishing standards for conducting manual recounts of overvotes and undervotes as applied to touchscreen voting systems? The petition was denied, but a question was certified to the supreme court as a matter of great public importance. | | | |
| Wexler v. Lepore | United States District Court for the Southern District of | 342 F. Supp. 2d 1097; 2004 U.S. Dist. LEXIS 21344 | October 25, 2004 | Plaintiffs, a congressman, state commissioners, and a registered voter, brought | The officials claimed that the state had established an updated standard for manual recounts in counties using | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|-----------------|---------|----------|------|--|--|------------------------------------|----------------|--|
| | Florida | | | a § 1983 action against defendants, state officials, alleging that the manual recount procedures for the state's touchscreen paperless voting systems violated their rights under U.S. Const. amends. V and XIV. A bench trial ensued. | optical scan systems and touchscreen voting systems, therefore, alleviating equal protection concerns. The court held that the rules prescribing what constituted a clear indication on the ballot that the voter had made a definite choice, as well the rules prescribing additional recount procedures for each certified voting system promulgated pursuant to Florida law complied with equal protection requirements under U.S. Const. amends. V and XIV because the rules | | | |

| Name of | Court | Citation | Date | Facts | Holding | Statutory | Other | Should the |
|---------|-------|----------|------|-------|----------------------|--------------|-------|------------|
| Case | | | | | | Basis (if of | Notes | Case be |
| | | | | | | Note) | | Researched |
| | | | | | | | | Further |
| | | | | | prescribed uniform, | | | |
| | | | } | | nondifferential | | | |
| | | | | | standards for what | | | |
| | | | | | constituted a legal | | | |
| | | | | | vote under each | | | |
| | | | | | certified voting | | | |
| | | | | | system, as well as | | | |
| | | | | | procedures for |] | | |
| | | | | | conducting a | | | |
| | | | | | manual recount of | | 1 | |
| | | | | | overvotes and | | | |
| | | | | | undervotes in the | | | |
| | | | | | entire geographic | | | |
| | | | | | jurisdiction. The | | | |
| | | | | | court further held | | | |
| | | | 1 | | that the ballot | | | |
| | | | | | images printed | | | · |
| | | | | | during a manual | | | |
| ł | | | | | recount pursuant to | | | |
| | ٥ | | | | Florida | | | |
| | | | | | Administrative | | | |
| • | | | | | Code did not | | | |
| | | | | | violate Florida law | | | |
| | | | | | because the manual | | | |
| | | | | | recount scheme | | | |
| | | | | | properly reflected a | | | |
| | | | | | voter's choice. | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of | Other Notes | Should the Case be |
|--------------|-------|----------|------|-------|--------------------|---------------------------|----------------|--------------------|
| Case | | | | | | , | 140105 | |
| | | | | | | Note) | | Researched |
| | | | | | | | | Further |
| | | | | | Judgment was | | | |
| | | | | | entered for the | | | |
| | | | | | officials. The | | | |
| | | | | | claims of the | | | |
| | | | | | congressman, | | | |
| | | | | | commissioners, and | | | |
| | 1 | | | | voter were denied. | | 1 | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|----------------------|--|---|------------------|---|--|------------------------------------|----------------|--|
| Spencer v. Blackwell | United States District Court for the Southern District of Ohio | 347 F. Supp. 2d 528; 2004 U.S. Dist. LEXIS 22062 | November 1, 2004 | Plaintiff voters filed a motion for temporary restraining order and preliminary injunction seeking to restrain defendant election officials and intervenor State of Ohio from discriminating against black voters in Hamilton County on the basis of race. If necessary, they sought to restrain challengers from being allowed at the polls. | The voters alleged that defendants had combined to implement a voter challenge system at the polls that discriminated against African-American voters. Each precinct was run by its election judges but Ohio law also allowed challengers to be physically present in the polling places in order to challenge voters' eligibility to vote. The court held that the injury asserted, that allowing challengers to challenge voters' eligibility would place an undue burden on voters and impede their | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if | Other Notes | Should the Case be |
|--------------|-------|----------|------|-------|--|------------------------|----------------|--------------------|
| | | | | | | of Note) | | Researched Further |
| | | | | | right to vote, was | | <u> </u> | |
| | · | | | ; | not speculative and could be redressed | | | |
| · | | | | | by removing the | | | |
| | | | | | challengers. The | 1 | | |
| | | | | | court held that in the | | | |
| | | | | | absence of any | | | |
| | | | | | statutory guidance | | | |
| | | | | ļ | whatsoever | | | |
| | | | | | governing the | | | |
| | | | | | procedures and limitations for | | | |
| | | · | | | · · · | | Ì | |
| | | | | | challenging voters | | | |
| | | 1 | | | by challengers, and | | | , |
| | | | | | the questionable | | | |
| | | | | | enforceability of the State's and County's | | | |
| | | | - | | policies regarding | | | |
| | | | | | good faith | | | 1. |
| | | | | | challenges and | | | |
| | | | | | ejection of | | | |
| | | | i | | disruptive | | | |
| | | | | | challengers from the | | | |
| | | | | | polls, there existed | | | |
| | | | | | an enormous risk of | | | |
| | | | | | chaos, delay, | | | |
| | | | | | intimidation, and | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|---|--------------------------------------|--|---------------------|--|--|------------------------------------|----------------|--|
| | | | | | pandemonium inside the polls and in the lines out the door. Furthermore, the law allowing private challengers was not narrowly tailored to serve Ohio's compelling interest in preventing voter fraud. The court enjoined all defendants from allowing any challengers other than election judges and other electors into the polling places throughout the state on Election Day. | | | |
| MARIAN SPENCER, et al., Petitioners v. CLARA PUGH, et al. | United States Supreme Court | 125 S. Ct. 305; 160 L. Ed. 2d 213; | November 2, 2004 | In two separate actions, plaintiffs sued defendant members of a political party, | Plaintiffs contended that the members planned to send numerous challengers to | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|---|-------|-------------------------------|------|--|---|------------------------------------|----------------|--|
| (No. 04A360) SUMMIT COUNTY DEMOCRATIC CENTRAL and EXECUTIVE COMMITTEE, et al., Petitioners v. MATTHEW HEIDER, et al. (No. 04A364) | | 2004 U.S. LEXIS 7400 | | alleging that the members planned to mount indiscriminate challenges in polling places which would disrupt voting. Plaintiffs applied to vacate orders entered by the United States Court of Appeals for the Sixth Circuit which entered emergency stays of injunctions restricting the members' activities. | polling places in predominantly AfricanAmerican neighborhoods to challenge votes in an imminent national election, which would allegedly cause voter intimidation and inordinate delays in voting. A district court ordered challengers to stay out of polling places, and another district court ordered challengers to remain in the polling places only as witnesses, but the appellate court stayed the orders. The United States Supreme Court, acting through a | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if | Other Notes | Should the Case be |
|--------------|----------|----------|---------|----------------------|--------------------------------------|------------------------|----------------|--------------------|
| | • | | | | | of Note) | Notes | Researched |
| | | | | | · | of Note) | | Further |
| | | + | | | single Circuit | | <u> </u> | 1 un uner |
| | | | | | Justice, declined to | | 1 | |
| | | | | | reinstate the | | | |
| | | | | | injunctions for | · | | |
| | | | | | prudential reasons, | | | |
| | | | | | 1 - | · · | | |
| | | | | | despite the few hours left until the | | | |
| | | | | | | | | |
| | | | | | upcoming election. While the | | | |
| | | | | | '' | | | |
| | | | | | allegations of abuse | | | |
| | | | | | were serious, it was | | | |
| | | | | | not possible to | | | |
| | | | | | determine with any | | | |
| | | 1 | | | certainty the | | | |
| | | | | | ultimate validity of | | | |
| | | | | | the plaintiffs' claims | | | |
| | | | | | or for the full | | | |
| | | | | | Supreme Court to | | | |
| | | | | | review the relevant | | | |
| | | | | | submissions, and | | | ŀ |
| | | | | | voting officials | | | |
| | | | | | would be available | | | |
| | | | | | to enable proper | , | | |
| | | | | | voting by qualified | ' | | · |
| | <u> </u> | | | | voters. | | | |
| Charles H. | United | 324 F. | July 1, | Plaintiffs, a voter, | The organization | No | N/A | No |
| Wesley Educ. | States | Supp. 2d | 2004 | fraternity members, | participated in | | | |

9%

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|---------------------|---|--|------|--|---|------------------------------------|----------------|--|
| Found., Inc. v. Cox | District Court for the Northern District of Georgia | 1358; 2004 U.S. Dist. LEXIS 12120 | | and an organization, sought an injunction ordering defendant, the Georgia Secretary of State, to process the voter registration application forms that they mailed in following a voter registration drive. They contended that by refusing to process the forms defendants violated the National Voter Registration Act and U.S. Const. amends. I, XIV, and XV. | numerous non-partisan voter registration drives primarily designed to increase the voting strength of AfricanAmericans. Following one such drive, the fraternity members mailed in over 60 registration forms, including one for the voter who had moved within state since the last election. The Georgia Secretary of State's office refused to process them because they were not mailed individually and neither a registrar, deputy registrar, or an otherwise authorized person | | | |

| had collected the applications as required under state law. The court held that plaintiffs had standing to bring the action. The court held that because the applications were received in accordance with the mandates of the NVRA, the State of Georgia was not free to reject them. The court found that: plaintiffs had a | Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|---|--------------|-------|----------|------|-------|---|------------------------------------|----------------|--|
| substantial likelihood of prevailing on the merits of their claim that the applications were improperly rejected; plaintiffs would be irreparably injured absent an | | | | | | applications as required under state law. The court held that plaintiffs had standing to bring the action. The court held that because the applications were received in accordance with the mandates of the NVRA, the State of Georgia was not free to reject them. The court found that: plaintiffs had a substantial likelihood of prevailing on the merits of their claim that the applications were improperly rejected; plaintiffs would be irreparably injured | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|---|---|--|------------------|--|--|------------------------------------|----------------|--|
| | | | | | injunction; the potential harm to defendants was outweighed by plaintiffs' injuries; and an injunction was in the public interest. Injunction granted. | | | |
| Jacksonville Coalition for Voter Prot. v. Hood | United States District Court for the Middle District of Florida | 351 F. Supp. 2d 1326; 2004 U.S. Dist. LEXIS 26522 | October 25, 2004 | Plaintiffs, voter protection coalition, union, and voters, filed an emergency motion for a preliminary injunction and argued that African Americans in the county had less opportunity than other members of the state's electorate to vote in the upcoming election, and that defendants, elections officials', | The coalition, the union, and the voters based their claim on the fact that the county had the largest percentage of AfricanAmerican registered voters of any major county in the state, and, yet, other similarly-sized counties with smaller AfricanAmerican registered voter percentages had more early voting sites. Based | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|--------------|-------|----------|------|---|--|------------------------------------|----------------|--|
| | | | | implementation of early voting procedures violated the Voting Rights Act and their constitutional rights. | on that, they argued that African-American voters in the county were disproportionally affected. The court found that while it may have been true that having to drive to an early voting site and having to wait in line may cause people to be inconvenienced, inconvenienced, inconvenience did not result in a denial of meaningful access to the political process. Thus, the coalition, the union, and the voters had not established a likelihood of success on the merits of their claim that the county's | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|----------------|---|--|--------------------|--|---|------------------------------------|----------------|--|
| | | | | | implementation of early voting procedures violated § 2 of the Voting Rights Act. Moreover, the coalition, the union, and the voters failed to establish a likelihood of success on the merits of their § 1983 Fourteenth and Fifteenth Amendment claims, which required a higher proof of discriminatory purpose and effect. Injunction denied. | | | |
| Taylor v. Howe | United States Court of Appeals for the Eighth Circuit | 225 F.3d 993; 2000 U.S. App. LEXIS 22241 | August 31, 2000 | Plaintiffs, African American voters, poll watchers, and candidates appealed from a judgment of the United States | The court of appeals affirmedinpart, reversedinpart, and remanded the district court's judgment. The court found that the | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|--------------|-------|----------|------|--|--|------------------------------------|----------------|--|
| | | | | District Court for the Eastern District of Arkansas in favor of defendants, elections commissioners and related individuals, on their § 1983 voting rights claims and contended the district court made erroneous findings of fact and law and failed to appreciate evidence of discriminatory intent. | district court's finding of a lack of intentional discrimination was appropriate as to many defendants. However, as to some of the individual voters' claims for damages, the court held "a definite and firm conviction" that the district court's findings were mistaken. The court noted that the argument that a voter's name was misspelled in the voter register, with a single incorrect letter, was a flimsy pretext and, accordingly, held that the district court's finding that | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|----------------------|--|---|----------------------|--|--|------------------------------------|----------------|--|
| | | | | | defendant poll workers did not racially discriminate in denying the vote to this plaintiff was clearly erroneous. Affirmed in part and reversed in part. | | | |
| Stewart v. Blackwell | United States District Court for the Northern District of Ohio | 356 F. Supp. 2d 791; 2004 U.S. Dist. LEXIS 26897 | December 14, 2004 | Plaintiffs, including AfricanAmerican voters, alleged that use of punch card voting and "central-count" optical scanning devices by defendants, the Ohio Secretary of State et al., violated their rights under the Due Process Clause, the Equal Protection Clause, and (African-American plaintiffs) their rights under § 2 of the Voting Rights | The primary thrust of the litigation was an attempt to federalize elections by judicial rule or fiat via the invitation to the court to declare a certain voting technology unconstitutional and then fashion a remedy. The court declined the invitation. The determination of the applicable voting process had always been focused in the | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if | Other Notes | Should the Case be |
|--------------|-------|----------|------|-------|-----------------------|------------------------|----------------|--------------------|
| | | | | | · · | of Note) | | Researched |
| | | | | | · · | | | Further |
| | | | | Act. | legislative branch of | | | |
| | | | | | the government. | | | |
| | | | | | While it was true | | | |
| | | | | | that the percentage | | | |
| | | | | | of residual or non- | 1 | | |
| | | | | | voted ballots in the | | · | |
| | | | | | 2000 presidential | | | |
| | | | | | election ran slightly | | | |
| | | 1 | | | higher in counties | ļ | | |
| | | | | | using punch card | } | | |
| | | j | | | technology, that fact | | | |
| | | | | | standing alone was | | | |
| | | } | | | insufficient to | | | |
| | | | | | declare the use of | | | |
| | | | | | the system | | | Ì |
| | | | | | unconstitutional. | | | |
| | | | | | Moreover, the | | | |
| | | | | | highest frequency in | | | |
| | | | | | Ohio of residual | | | |
| | | | | | voting bore a direct | | | |
| | | | | | relationship to | | | |
| | 1 | | | | economic and | | | |
| | | | | | educational factors, | | | |
| | | | | | negating the Voting | | | |
| | | | | · | Rights Act claim. | | | |
| | 1 | | | · | The court further | | | |
| | | | | | stated that local | | } | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|------------------|---|---|-----------------------|---|---|------------------------------------|----------------|--|
| | | | | | variety in voting technology did not violate the Equal Protection Clause, even if the different technologies had different levels of effectiveness in recording voters' intentions, so long as there was some rational basis for the technology choice. It concluded that defendants' cost and security reasons for the use of punch card ballots were plausible. | | | |
| Taylor v. Currie | United States District Court for the Eastern District of Michigan | 386 F. Supp. 2d 929; 2005 U.S. Dist. LEXIS 20257 | September 14, 2005 | Plaintiff brought an action against defendants, including a city elections commission, alleging defects in a city council | This action involved issues pertaining to absentee ballots. Plaintiff alleged that defendants were not complying with state laws requiring certain eligibility | No | N/A | No |

| Name of Case | Court | Citation | Date | Facts | Holding | Ctatata | O41 | Cl 1 . 1 |
|----------------|---------------|----------|--------------|---------------------|----------------------|-----------|-------|------------|
| ivalie of Case | Court | Citation | Date | racis | Holding | Statutory | Other | Should the |
| | | | | | | Basis (if | Notes | Case be |
| - , | | | | | | of Note) | | Researched |
| | - | | | | 1 1 1 0 | | | Further |
| | | | | primary election | checks before | | | |
| | | | | pertaining to | issuing absentee | | | |
| | | | | absentee balloting. | ballots. The state | | | |
| | | | | The case was | court issued an | | | |
| | | | | removed to federal | injunction | | | |
| | | | | court by | preventing | | | |
| | • | | | defendants. | defendants from | | | |
| | | | | Pending before the | mailing absentee | | | ļ |
| | | İ | | court was a motion | ballots. Defendants | | | |
| | | | | to remand, filed by | removed the action | | | |
| | | | | plaintiff. | to federal court and | | | |
| | | | | · | plaintiff sought a | | | |
| | | | | | remand. Defendants | | | |
| | | | | | argued that not | | | |
| | | | | | mailing the absentee | | | |
| | ľ | | | | ballots would | | | |
| | | | | | violate the Voting | | | |
| | | | | | Rights Act, because | İ | | |
| | | | | | it would place a | | | |
| | İ | | | | restriction only on | | | |
| | | | | | the City of Detroit, | | | |
| | | | | | which was | | | |
| | | | | | predominately | | | |
| | | | | | AfricanAmerican. | | | |
| | | | | | The court ordered | | | |
| | | İ | | | the case remanded | | | |
| | | | | | | | | |
| | <u> </u> | | <u> </u> | | because it found no | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|--------------|-------|----------|------|-------|--|------------------------------------|----------------|--|
| | | | | | basis under 28 U.S.C.S. §§ 1441 or 1443 for federal jurisdiction. Defendants' mere reference to a federal law or federal right was not enough to confer subject matter jurisdiction where the complaint sought to assert only rights arising under state statutes against state officials in relation to a state election. The court stated that it would not allow defendants to take haven in federal court under the guise of providing equal protection for the citizens of Detroit but with a | | | |

| Name of Case | Court | Citation | Date | Facts | Holding | Statutory Basis (if of Note) | Other Notes | Should the Case be Researched Further |
|--------------|-------|----------|------|-------|---|------------------------------------|----------------|--|
| | | | | | goal of perpetuating their violation of a non-discriminatory state law. Motion to remand granted. | | | |

Methodology for Case Review

In order to property identify all applicable cases the consultants first developed an extensive word search term list. A West Law search was performed and the first one hundred cases under each word search term were then gathered in individual files. This resulted in a total of approximately 44,000 cases. Most of these cases were federal as opposed to state and appellate as opposed to trail.

Consultant Serebrov analyzed the cases in each file to determine if they were on point. If he found that the first twenty cases were inapplicable, Serebrov would sample forty to fifty other file cases at random to determine applicability. If the entire file did not yield any cases, the file would be discarded. All discarded word search terms were recorded in a separate file. Likewise, if the file only yielded a few applicable cases, it would also be discarded. However, if a small but significant number of cases were on point, the file was later charted.

The results of the case search were stark because relatively few applicable cases were found. Consultant Serebrov recommends that a selective regional, state district court search be preformed in the second phase of this project

Rough Summary of Department of Justice, Public Integrity Section Activities, October 2002-January 2006

Prosecutions and Convictions-- Individuals

Noncitizen voting: 20 Vote buying: 49 Double voting: 12

Registration fraud: 13

Civil Rights: 4

Voter Intimidation: 2

Unclear: 1

Open Investigations (note: a few cases overlap with prosecutions and convictions)

Noncitizen voting: 3 Vote buying: 25 Double voting: 15 Registration fraud: 29 Absentee ballot fraud: 9

Official: 8 Ineligibles: 4

Deceptive Practices: 1 Civil Rights: 14 Intimidation: 6

Other: 2

Cases and Investigations Closed for Lack of Evidence

Civil Rights: 8 Official: 12

Registration Fraud: 12 Absentee Ballot Fraud: 14

Ineligible Voting: 3
Intimidation: 8
Double Voting: 5
Ballot Box Stuffing: 1
Vote Buying: 14

Ballot/machine tampering: 2

Other: 8 Unclear: 3

Major Vote Buying Cases Summary

Between 2001 and 2006, allegations and convictions for vote buying and conspiracies to buy votes were concentrated in three states: Illinois, West Virginia and Kentucky.

In East St. Louis, Illinois, nine individuals, including a former city council member and the head of the local Democratic Party, Charles Powell, Jr., were convicted or pled guilty to vote buying and conspiracy to commit election fraud during the 2004 general election. The government's conspiracy case was almost entirely based on taped conversations in which the defendants discussed buying votes for \$5 and whether this would be adequate. Federal prosecutors alleged that the vote buying was financed with \$79,000 transferred from the County Democratic Party shortly before the election, although county officials have not been charged. Four defendants were convicted of purchasing or offering to purchase at least one vote directly, while Democratic Party chairman was only convicted of conspiracy. Earlier, three precinct officials and one precinct worker pled guilty to buying votes for \$5 or \$10 in that same election.

Eastern Kentucky has witnessed a series of vote buying cases over the last several years. The most recent revolved around Ross Harris, a Pike County political fundraiser and coal executive, and his associate Loren Glenn Turner. Harris and Turner were convicted in September 2004 of vote buying, mail fraud, and several other counts.³ Prosecutors alleged Harris and Turner conspired to buy votes and provided the necessary funds in an unsuccessful 2002 bid for Pike County district judge by former State Senator Doug Hays. Harris supplied nearly \$40,000, Turner laundered the money through straw contributors, and the cash was then disbursed in the form of \$50 checks ostensibly for 'vote hauling', the legal practice of paying campaign workers to get voters to the polls which is notorious as a cover for buying votes.⁴ Harris attempted to influence the race on behalf of Hays in order to get revenge on Hays' opponent for a personal matter.⁵

A grand jury initially indicted 10 individuals in connection with the Harris and Turner case, including Hays and his wife, and six campaign workers. Of the remaining defendants, only one, Tom Varney, also a witness in the Hays case, pled guilty. The others were either acquitted of vote buying charges or had vote buying charges dropped. Prosecutors have announced that their investigation continues into others tied to Harris and may produce further indictments.

The Harris case follows a series of trials related to the 1998 Knott County Democratic primary. Between 2003 and 2004, 10 individuals were indicted on vote buying charges, including a winning candidate in those primaries, Knott County judge-executive Donnie Newsome, who was reelected in 2002. In 2004 Newsome and a supporter were sent to jail and fined. Five other

¹ "Five convicted in federal vote-fraud trial" Associated Press, June 30, 2005; "Powell gets 21 months" Belleville News-Democrat, March 1, 2006.

² "Four Plead Guilty To Vote-Buying Cash Was Allegedly Supplied By St. Clair Democratic Machine" Belleville News-Democrat, March 23, 2005.

³ "2 found guilty in pike county vote-fraud case; Two-year sentences possible," Lexington Herald Leader, September 17, 2004.

⁴ "Jury weighing vote-fraud case," Lexington Herald Leader, September 16, 2004. ⁵ "Pike Election Trial Goes To Jury" Lexington Herald Leader, January 1, 2006.

⁶ "Former state senator acquitted of vote buying," Lexington Herald Leader, November 2, 2004.

defendants pled guilty to vote buying charges, and three were acquitted. The primary means of vote buying entailed purchasing absentee votes from elderly, infirm, illiterate or poor voters, usually for between \$50 and \$100. This resulted in an abnormally high number of absentee ballots in the primary. Indictments relating to that same 1998 primary were also brought in 1999, when 6 individuals were indicted for buying the votes of students at a small local college. Five of those indicted were convicted or pled guilty. 8

Absentee vote buying was also an issue in 2002, when federal prosecutors opened an investigation in Kentucky's Clay County after an abnormal number of absentee ballots were filed in the primary and the sheriff halted absentee voting twice over concerns. Officials received hundreds of complaints of vote-buying during the 2002 primary, and state investigators performed follow up investigations in a number of counties, including Knott, Bell, Floyd, Pike, and Maginoff. No indictments have been produced so far.

So far, relatively few incidents of vote-buying have been substantially identified or investigated in the 2004 election. Two instances of vote buying in local 2004 elections have been brought before a grand jury. In one, a Casey County man was indicted for purchasing votes in a local school board race with cash and whiskey.¹¹ In the second, the grand jury chose not to indict an individual accused of offering to purchase a teenager's vote on a local proposal with beer.¹²

An extensive vote buying conspiracy has also been uncovered in southern West Virginia. The federal probe, which handed down its first indictment in 2003, has yielded more than a dozen guilty pleas to charges of vote buying and conspiracy in elections since the late 1980s. As this area is almost exclusively dominated by the Democratic Party, vote-buying occurred largely during primary contests.

The first phase of the probe focused on Logan County residents, where vote buying charges were brought in relation to elections in 1996, 2000, 2002 and 2004. In an extraordinary tactic, the FBI planted the former mayor of Logan City, Tom Esposito, as a candidate in a state legislative race. Esposito's cooperation led to guilty pleas from the Logan County Clerk, who pled guilty to selling his vote to Esposito in 1996, ¹³ and another man who took money from Esposito for the purpose of vote buying in 2004. ¹⁴

Guilty pleas were also obtained in connection with former county sheriff Johnny Mendez, who pled guilty to buying votes in two primary elections in order to elect candidates including

⁷ "Knott County, KY., Judge Executive sentenced on vote-buying conspiracy charges," Department of Justice, March 16, 2004.

^{8 &}quot;6 men accused of vote fraud in '98 Knott primary; Charges include vote buying and lying to FBI"

⁹ "Election 2002: ABSENTEE BALLOTING; State attorney general's office investigates voting records in some counties" The Courier-Journal, November 7, 2002.

¹⁰ "Election 2002: Kentucky; VOTE FRAUD; Investigators monitor 17 counties across state" The Courier-Journal, November 6, 2002.

^{11 &}quot;Jury finds man guilty on vote-buying charges" Associated Press, November 11, 2005.

^{12 &}quot;Man in beer vote case files suit" The Cincinnati Enquirer, March 17, 2005.

¹³ "Two plead to vote fraud; Logan clerk sold vote; politician tried to buy votes" Charleston Gazette, December 14, 2005.

¹⁴ "Logan man gets probation in vote-fraud scandal" Charleston Gazette, March 1, 2006.